# MARINWOOD COMMUNITY SERVICES DISTRICT SAN RAFAEL, CALIFORNIA

BASIC FINANCIAL STATEMENTS

JUNE 30, 2021

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# R. J. RICCIARDI, INC. CERTIFIED PUBLIC ACCOUNTANTS

#### **INDEPENDENT AUDITORS' REPORT**

Board of Directors Marinwood Community Services District San Rafael, California

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Marinwood Community Services District, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise Marinwood Community Services District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the State Controller's Minimum Audit Requirements for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to Marinwood Community Services District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Marinwood Community Services District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Marinwood Community Services District, as of June 30, 2021, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Board of Directors Marinwood Community Services District – Page 2

#### Other Matters

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - General Fund, the Schedule of Proportionate Share of the Net Pension Liability - Miscellaneous and Safety, the Schedule of District's Contributions - Miscellaneous and Safety, the Schedule of District's Contributions - OPEB, and the Schedule of Changes in the Net OPEB Liability and Related Ratios, (pages 34-40), listed as required supplementary information in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

R.J. Ricciardi, Inc.

R.J. Ricciardi, Inc. Certified Public Accountants

San Rafael, California January 26, 2022

This section of Marinwood Community Services District's (the District's) basic financial statements presents management's overview and analysis of the financial activities of the organization for the fiscal year ended June 30, 2021. We encourage the reader to consider the information presented here in conjunction with the financial statements as a whole.

#### Introduction to the Basic Financial Statements

The required financial statements include the Combined Government-wide and Fund Financial statements; Statement of Net Position and Governmental Funds Balance Sheet; and the Statement of Activities and Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances.

These statements are supported by notes to the financial statements. All sections must be considered together to obtain a complete understanding of the financial picture of the District.

#### The Basic Financial Statements

The basic financial statements comprise the Government-wide Financial Statements and the Fund Financial Statements; these two sets of financial statements provide two different views of the District's financial activities and financial position.

The Government-wide Financial Statements provide a longer-term view of the District's activities as a whole, and comprise the Statement of Net Position and the Statement of Activities. The Statement of Net Position provides information about the financial position of the District as a whole, including all of its capital assets and long-term liabilities on the full accrual basis, similar to that used by corporations. The Statement of Activities provides information about all of the District's revenues and all of its expenses, also on the full accrual basis, with the emphasis on measuring net revenues or expenses of the District's programs. The Statement of Activities explains in detail the change in Net Position for the year.

All of the District's activities are grouped into Government Activities, as explained below.

The Fund Financial Statements report the District's operations in more detail than the Government-wide Financial Statements and focus primarily on the short-term activities of the District's Major Funds. The Fund Financial Statements measure only current revenues and expenditures and fund balances; they exclude capital assets, long-term debt and other long-term amounts.

Major Funds account for the major financial activities of the District and are presented individually. Major Funds are explained below.

#### The Government-wide Financial Statements

Government-wide Financial Statements are prepared on the accrual basis, which means they measure the flow of all economic resources of the District as a whole.

The Statement of Net Position and the Statement of Activities present information about the following:

#### Governmental Activities

The District's basic services are considered to be governmental activities. These services are supported by specific program revenues, state and federal grants, and general revenues from taxes and use of money.

#### **Fund Financial Statements**

The Fund Financial Statements provide detailed information about each of the District's most significant funds, called Major Funds. The concept of Major Funds, and the determination of which are Major Funds, was established by Governmental Accounting Standards Board (GASB) Statement No. 34 and replaces the concept of combining like funds and presenting them in total. Instead, each Major Fund is presented individually, with all Non-major Funds summarized and presented only in a single column. Major Funds present the major activities of the District for the year, and may change from year to year as a result of changes in the pattern of the District's activities.

In the District's case, there are two Major Governmental Funds – the General Fund and the Debt Service Fund.

Governmental Fund Financial Statements are prepared on the modified accrual basis, which means they measure only current financial resources and uses. Capital assets and other long-lived assets, along with long-term liabilities, are not presented in the Governmental Fund Financial Statements.

Comparisons of Budget and Actual financial information are presented for the General Fund.

#### **Analyses of Major Funds**

#### Governmental Funds:

General Fund revenue decreased \$267,803 this fiscal year, due primarily to the decrease in recreation service participation.

General fund expenditures were \$4,271,740; this is a decrease of (\$738,165) from the prior year.

#### Governmental Activities

Table 1
Governmental Net Position

	Governmental Activities			
		2021		2020
Current and other assets	\$	7,082,403	\$	5,481,257
Capital assets		3,905,260		4,041,501
Total assets		10,987,663		9,522,758
Deferred outflows of resources		1,690,235		1,438,538
Current liabilities		751,795		503,185
Long-term liabilities		10,084,039		9,557,993
Total liabilities		10,835,834		10,061,178
Deferred inflows of resources		3,158,000		3,862,313
Net position:				
Invested in capital assets, net of related debt		3,728,887		3,811,465
Restricted		837,503		282,006
Unrestricted		(5,882,326)		(7,055,666)
Total net position	\$	(1,315,936)	\$	(2,962,195)

The District's governmental net position amounted to \$(1,315,936) as of June 30, 2021, an increase of \$1,646,259 from 2020. This increase is the Change in Net Position of \$1,646,259 reflected in the Governmental Activities column of the Statement of Activities shown in Table 2.

The District's net assets as of June 30, 2021 comprised the following:

- Cash and investments of \$6,476,650, restricted cash and investments of \$445,091, and accounts receivable of \$160,662.
- Capital assets of \$3,905,260, net of depreciation charges, which includes all the District's capital assets used in governmental activities.
- Deferred outflows of resources related to the net pension liability and OPEB liability of \$1,690,235 and deferred inflows of resources related to the net pension liability and OPEB liability of \$(3,158,000).
- Accounts payable and other current liabilities of \$224,393, as well as unearned revenue of \$527,402
- Long-term debt of \$311,075 and net pension liability and OPEB liability of \$9,772,964.
- Net position invested in capital assets, net of related debt of \$3,728,887, representing the District's investment in capital assets used in Governmental Activities, net of amounts borrowed to finance that investment.
- Net position restricted of \$837,503, represents the District's OPEB trust cash and investments, Measure A cash and investments of \$284,679 and Marin Wildfire Prevention Authority funds of \$107,733.
- Unrestricted net position is the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants or other legal requirements or restrictions. The District had \$(5,882,326) of unrestricted net position as of June 30, 2021.

The Statement of Activities presents program revenues and expenses and general revenues in detail. All of these are elements in the Changes in Governmental Net Position summarized below.

Table 2
Changes in Governmental Net Position

	Governmental Activities		
	 2021	2020	
Expenses			
Park	\$ 365,975	\$	658,743
Recreation	1,326,534		1,933,370
Public safety	2,406,774		2,357,705
Street lighting	28,220		25,698
Measure A	115,264		25,924
Marin Wildfire Prevention Authority	23,240		-
Interest on long-term debt	 5,733		8,465
Total expenses	 4,271,740		5,009,905
Revenues			
Program revenues:			
Charges for services	 1,661,304		2,280,524
Total program revenues	 1,661,304		2,280,524
General revenues:			
Taxes and special assessments	3,913,902		3,649,339
Investment earnings and other general revenues	 342,793		255,939
Total general revenues	 4,256,695		3,905,278
Total revenue	 5,917,999		6,185,802
Change in net position	\$ 1,646,259	\$	1,175,897

As Table 2 above shows, \$1,661,304, or 28% of the District's governmental revenue, came from program revenues and \$4,256,695, or 72%, came from general revenues such as taxes and special assessments.

General revenues are not allocable to programs. General revenues are used to pay for the net cost of governmental programs.

#### **Capital Assets**

GASB Statement No. 34 requires the District to record all its capital assets, which were not recorded in prior years. As of June 30, 2021, the cost of infrastructure and other capital assets recorded in the District's financial statements was as shown in Table 3 below:

Table 3
<a href="Capital Assets">Capital Assets</a>, Net

	Jun	e 30, 2021
Governmental Activities		
Land (not depreciated)	\$	1,930,268
Buildings		3,710,873
Equipment		1,512,480
Other		430,841
Less: accumulated depreciation		(3,679,202)
Total Governmental Activity capital assets, net	\$	3,905,260

Detail on capital assets, current year additions and current year disposals can be found in Note 4.

#### **Debt Administration**

The District made all scheduled repayments of existing debt. Each of the District's debt issues is discussed in detail in Note 5 to the financial statements. As of June 30, 2021, the District's debt comprised:

Table 4
Outstanding Debt

	Ju	ne 30, 2021
Government Activities		
Compensated absences	\$	134,702
MERA loan		17,462
Fire truck lease		158,911
Net Pension Liability		5,380,770
Other Post Employment Benefits		4,392,194
Total Governmental Activity outstanding debt	\$	10,084,039

#### **Economic Outlook and Major Initiatives**

Financial planning is based on specific assumptions from recent trends, State of California economic forecasts and historical growth patterns in the various communities served by the District.

The economic condition of the District as it appears on the balance sheet reflects financial stability. The District will continue to maintain a watchful eye over expenditures and remains committed to sound fiscal management practices to deliver the highest quality service to the citizens of the area.

#### Contacting the District's Financial Management

This comprehensive Annual Financial Report is intended to provide citizens, taxpayers, and creditors with a general overview of the District's finances. Questions about this Report should be directed to Marinwood Community Services District, 775 Miller Creek Road, San Rafael, CA 94903-1323.

# Marinwood Community Services District STATEMENT OF NET POSITION June 30, 2021

Governmental Activities ASSETS Cash and investments \$ 6,476,650 Restricted cash and investments 445,091 Accounts receivable 160,662 Non-current assets: Non-depreciable capital assets 1,930,268 Depreciable capital assets, net 1,974,992 Total assets 10,987,663 DEFERRED OUTFLOWS OF RESOURCES Deferred outflows of resources related to pensions 1,176,807 Deferred outflows of resources related to OPEB 513,428 Total deferred outflows of resources 1,690,235 **LIABILITIES** Accounts payable 52,539 Accrued expenses 167,874 Accrued interest 3,980 Unearned revenue 527,402 Non-current liabilities: Due within one year 177,298 Due in more than one year 133,777 Net pension liability 5,380,770 Other post employment benefit obligation 4,392,194 Total liabilities 10,835,834 DEFERRED INFLOWS OF RESOURCES Deferred inflows of resources related to pensions 158,518 Deferred inflows of resources related to OPEB 2,999,482 Total deferred inflows of resources 3,158,000 **NET POSITION** Invested in capital assets, net of related debt 3,728,887 Restricted 837,503 Unrestricted (5,882,326)Total net position (1,315,936)

# Marinwood Community Services District STATEMENT OF ACTIVITIES

For the Fiscal Year Ended June 30, 2021

				Program	Reve	enues	R	et (Expense) evenue and Changes in Net Assets
						Capital		
			(	Charges for		Grants &		overnmental
<u>Functions/Programs</u>	]	Expenses		Services	Cor	ntributions		Activities
Governmental activities:								
Park	\$	365,975	\$	-	\$	-	\$	(365,975)
Recreation		1,326,534		928,929		-		(397,605)
Public safety		2,406,774		732,375		-		(1,674,399)
Street lighting		28,220		-		-		(28,220)
Measure A		115,264		-		-		(115,264)
Marin Wildfire Prevention Authority		23,240		-		-		(23,240)
Interest on long-term debt	_	5,733	_					(5,733)
Total governmental activities	\$	4,271,740	\$	1,661,304	\$		\$	(2,610,436)
General revenues:								
Taxes								2,317,708
Special assessments								1,596,194
Investment earnings, net								85,871
Other general revenues								256,922
Total general revenues								4,256,695
Change in net position								1,646,259
Net position, beginning of period								(2,962,195)
Net position, end of period							\$	(1,315,936)

# Marinwood Community Services District GOVERNMENTAL FUNDS BALANCE SHEET June 30, 2021

	 General Fund	Measure A Fund	Go	Total overnmental Funds
<u>ASSETS</u>				
Cash and investments Restricted cash and investments Accounts receivable	\$ 6,191,971 445,091 160,662	\$ 284,679 - -	\$	6,476,650 445,091 160,662
Total assets	\$ 6,797,724	\$ 284,679	\$	7,082,403
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$ 52,539	\$ -	\$	52,539
Accrued expenses	167,874	-		167,874
Unearned revenue	 527,402			527,402
Total liabilities	 747,815	 		747,815
Fund balances:				
Restricted	552,824	284,679		837,503
Assigned for Board Designated Reserves	400,000	-		400,000
Unassigned	 5,097,085			5,097,085
Total fund balances	 6,049,909	 284,679		6,334,588
Total liabilities and fund balances	\$ 6,797,724	\$ 284,679	\$	7,082,403

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET WITH THE GOVERNMENTAL ACTIVITIES STATEMENT OF NET POSITION

June 30, 2021

Total Governmental Funds Fund Balances	\$ 6,334,588
Amounts reported for Governmental Activities in the Statement of Net Position are different from those reported in the Governmental Funds above because of the following:	
Capital Assets Capital assets used in Governmental Activities are not current assets or financial resources and therefore are not reported in the Governmental Funds.	3,905,260
Long-Term Liabilities  The liabilities below are not due and payable in the current period and therefore are not reported in the Fund Financial Statements.	
Deferred outflows of resources related to pensions	1,176,807
Deferred outflows of resources related to OPEB	513,428
Long-term debt	(311,075)
Accrued interest	(3,980)
Net pension liability	(5,380,770)
Other post employment benefit obligation	(4,392,194)
Deferred inflows of resources related to pensions	(158,518)
Deferred inflows of resources related to OPEB	 (2,999,482)
Net Position of Governmental Activities	\$ (1,315,936)

# Marinwood Community Services District GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

For the Fiscal Year Ended June 30, 2021

					Total
	General	Me	easure A	Go	overnmental
	 Fund		Fund		Funds
Revenues:					
Taxes	\$ 2,226,414	\$	91,294	\$	2,317,708
Special assessments	1,596,194		-		1,596,194
Charges for services	1,661,304		-		1,661,304
Investment earnings, net	85,871		-		85,871
Other general revenues	 256,922				256,922
Total revenues	 5,826,705		91,294		5,917,999
Expenditures:					
Park	633,241		-		633,241
Recreation	1,253,958		-		1,253,958
Public safety	2,457,402		-		2,457,402
Street lighting	22,962		-		22,962
Measure A	-		115,264		115,264
Marin Wildfire Prevention Authority	23,240		-		23,240
Debt service:					
Principal	53,663		-		53,663
Interest	 6,643				6,643
Total expenditures	 4,451,109		115,264		4,566,373
Excess (deficiency) of revenues					
over (under) expenditures	1,375,596		(23,970)		1,351,626
Fund balance, beginning of period	 4,674,313		308,649		4,982,962
Fund balance, end of period	\$ 6,049,909	\$	284,679	\$	6,334,588

# Marinwood Community Services District RECONCILIATION OF THE NET CHANGE IN FUND BALANCES WITH THE CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

For the Fiscal Year Ended June 30, 2021

The schedule below reconciles the Net Changes in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Assets of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

#### Net Change in Fund Balances

\$ 1,351,626

Amounts reported for governmental activities in the Statement of Activities are different because:

#### Capital Assets Transactions

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Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense:

The capital outlay expenditures are therefore added back to fund	
balance	33,973
Depreciation expense is deducted from the fund balance	(170,214)

#### Long-Term Debt Proceeds and Payment

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but in the Statement of Net Position the repayment reduces long-term liabilities:

Repayment of dept principle is added back to fund balance 55.0	inciple is added back to fund balance 5.	3.66	3	,
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#### Accrual of Non-Current Items

The amounts below included in the Statement of Activities do not provide (or require) the use of current financial resources and therefore are not reported as revenue or expenditures in the governmental funds (net change):

Accrued interest	910
Compensated absences	(134,702)
Pension expense	(233,335)
Other post employment benefits	 744,338
Change in Net Position of Governmental Activities	\$ 1,646,259

#### NOTE 1 - GENERAL

Marinwood Community Services District (the District) was formed on February 23, 1960, and is regulated under sections 61000 through 61891 of the California Government Code. The District is governed by an elected board of directors. The District does not exercise oversight responsibility over any other government unit, thus, its financial statements do not include any financial activity of any other agency. It is not a component unit of any other reporting entity.

The District offers a wide variety of recreational activities for persons of all ages, from pre-schoolers through senior citizens. Some of the major activities include: parks, playgrounds, swimming pools, recreation buildings, development of open space, and a wide range of recreation programs and activities. The District also provides fire protection, emergency services, and street lighting services.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying policies of the District conform to U.S. generally accepted accounting principles and are applicable to governments. The following is a summary of the significant policies:

#### A. Basis of Presentation

The District's basic financial statements are prepared in conformity with U.S. generally accepted accounting principles. The Governmental Accounting Standards Board (GASB) is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the U.S.A.

These standards require that the financial statements described below be presented.

<u>Government-wide Statements:</u> The Statement of Net Position and the Statement of Activities display information about the primary government (the District). These statements include the financial activities of the overall District.

These statements distinguish between the governmental and business-type activities of the District. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The District has no component units, fiduciary or business-type activities.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs; (b) grants and contributions that are restricted to meeting the operational needs of a particular program; and (c) fees, grants and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### NOTE 2 - <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

#### A. Basis of Presentation (concluded)

<u>Fund Financial Statements:</u> The fund financial statements provide information about the District's funds, including fiduciary funds and blended component units. The financial transactions of the District are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues and expenditures. Separate statements for each fund category – *governmental* and *proprietary* are presented. The emphasis of fund financial statements is on major individual governmental and enterprise funds, each of which is displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

#### B. Major Funds

GASB Statement No. 34 defines major funds and requires that the District's major governmental and business-type funds be identified and presented separately in the fund financial statements. All other funds, called non-major funds, are combined and reported in a single column, regardless of their fund-type.

Major funds are defined as funds that have assets, liabilities, revenues or expenditures/ expenses equal to ten percent of their fund-type total and five percent of the grand total. The General Fund is always a major fund. The District may also select other funds it believes should be presented as major funds.

The District reported the following major governmental funds in the accompanying financial statements:

<u>General Fund</u>: This is used for all the general revenues of the District not specifically levied or collected for other District funds and the related expenditures. The General Fund accounts for all financial resources of a governmental unit that are not accounted for in another fund.

Measure A Fund: This fund is used to account for activities related to the Measure A tax proceeds.

#### C. Basis of Accounting

<u>Accrual</u> - The governmental activities in the governmental-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

Modified Accrual - Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when "measurable" and "available". The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Those revenues susceptible to accrual are property taxes, certain other intergovernmental revenues, certain charges for services and interest revenue.

#### NOTE 2 - <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

#### C. Basis of Accounting (concluded)

Non-exchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include taxes, grants, entitlements, and donations. On the accrual basis, revenue from taxes is recognized in the fiscal year for which the taxes are levied or assessed. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The District may fund programs with a combination of cost-reimbursement grants, categorical block grants, and general revenues. Thus, both restricted and unrestricted net position may be available to finance program expenditures. The District's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary.

Certain indirect costs are included in program expenses reported for individual functions and activities.

#### D. Budgets and Budgetary Accounting

Budgets are used to control spending. Unexpended allocations lapse at the end of each fiscal year and are not carried forward to the following period. Preliminary budgets are determined by the first day of July. A notice of this budget is published, and no less than one month thereafter, the District's Board of Directors approves the final budget. The final budget is reported by the tenth day of August.

The District's budget, as included in these financial statements, represents the budget approved by the Board of Directors. The adopted budget is made for the District as a whole. The District uses the same basis of accounting for budget and financial statement purposes. All appropriations lapse at year-end. Actual expenditures were under appropriations by \$386,905.

#### E. Property Taxes

Property Taxes are levied each November 1 on the assessed values as of the prior March 1. The County of Marin's property tax calendar is as follows:

	Secured	Unsecured
Valuation dates	March 1	March 1
Lien/levy dates	March 1	March 1
First installment due date	50% on November 1	July 1 (total due)
Delinquent as of	December 10	August 31
Second installment due date	50% on February 1	
Delinquent as of	April 10	

#### F. <u>Unearned Revenue</u>

Unearned revenues represent park and recreation fees received, but not yet earned. Unearned revenue at June 30, 2021 was \$527,402.

#### NOTE 2 - <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (concluded)

#### G. Contingent Liabilities

The District is subject to litigation arising in the normal course of business. In the opinion of the District's management there is no pending litigation that can currently be determined to have a material adverse effect on the financial position of the District.

#### Contingency - Coronavirus Pandemic

In December 2019, an outbreak of a novel strain of coronavirus (COVID-19) began to spread among various countries, including the United States. On March 11, 2020, the World Health Organization characterized COVID-19 as a pandemic. In addition, multiple jurisdictions in the U.S., including California, declared a state of emergency and issued shelter-in-place orders in response to the outbreak. The immediate impact to the District's operations included restrictions on employees' and grantees and community based organizations' ability to work, and it is anticipated that the impacts from this pandemic will continue for some time. As of the report date, the financial impact of the coronavirus outbreak cannot be measured.

#### H. Use of Estimates

The basic financial statements have been prepared in conformity with U.S. generally accepted accounting principles, and as such, include amounts based on informed estimates and judgments of management with consideration given to materiality. Actual results could differ from those estimates.

#### I. Deferred Outflows and Inflows of Resources

Pursuant to GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, and GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, the District recognizes deferred outflows and inflows of resources.

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. A deferred outflow of resources is defined as a consumption of net position by the government that is applicable to a future reporting period.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. A deferred inflow of resources is defined as an acquisition of net position by the District that is applicable to a future reporting period.

#### J. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Marinwood Community Services District's California Public Employees' Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE 3 - <u>CASH AND INVESTMENTS</u>

Cash and investments at June 30, 2021 consisted of the following:

Pooled cash at County of Marin	\$ 5,899,786
Demand deposit accounts	292,185
Measure A	 284,679
Total	\$ <b>6,476,65</b> 0
Restricted:	
California Employees Retirement Benefit Trust	\$ 445,091

#### Authorized Investments:

Under provision of the District's Investment Policy, and in accordance with Section 53601 of the California Government Code, the District may invest in the following types of investments:

Securities of the U.S. Government or its agencies; time certificates of deposit; County of Marin Cash and Investment Pool; and California Local Agency Investment Fund deposits. The District's investment policy is consistent with the County of Marin's investment policy.

#### County of Marin Investment Pool:

The District maintains specific cash deposits with the County of Marin (the County) and involuntarily participates in the external investment pool of the County. The balance deposited and invested with the County at June 30, 2021 was \$6,184,465. The County is restricted by state code in the types of investments it can make. Furthermore, the County Treasurer has a written investment policy, approved by the Board of Supervisors, which is more restrictive than state code as to terms of maturity and type of investment. Also, the County has an investment committee, which performs regulatory oversight for its pool as required by California Government Code Section 27134. The County's investment policy authorizes the County to invest in obligations of the U.S. Treasury, its agencies and instrumentalities, certificates of deposit, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers' acceptances, repurchase agreements, and the State Treasurer's investment pool. At June 30, 2021, the District's cash with the County Treasurer is stated at fair value. However, the value of the pool shares in the County that may be withdrawn is determined on an amortized cost basis, which is different than the fair value of the District's position in the pool. The District's holdings with the County of Marin Investment Pool were an uncategorized input and not defined as a Level 1-3 input.

#### Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned. The California Government Code establishes guidelines for qualification and participation by banks and savings and loan associations, procedures for the administration of the collateral requirements and characteristics of eligible collateral. Under the law, the District deposits in qualified public depositories are to be totally insured. The market value of pledged securities used for collateral must equal at least 110% of the District's deposits. California law also allows financial institutions to secure the District's deposits by pledging first trust deed mortgage notes having a value of at least 150% of the District's total deposits.

#### NOTE 3 - <u>CASH AND INVESTMENTS</u> (concluded)

#### Credit Risk - Investments

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The actual ratings as of June 30, 2021 are provided by Standard and Poor's except as noted. All District investment types are not rated.

#### Fair Value Hierarchy

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

- Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.
- Level 2 inputs are inputs other than quoted prices included within level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

The following is a summary of the fair value hierarchy of the fair value of investments of the District as of June 30, 2021:

Investment Type	Level 2	Exempt	Total
Marin County Treasurer's Pool	\$ -	\$ 6,184,465	\$ 6,184,465
California Employees Retirement Benefit Trust		 445,091	445,091
Cash in banks and on hand			 292,185
Total cash and investments		\$ 6,629,556	\$ 6,921,741

#### NOTE 4 - CAPITAL ASSETS

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed capital assets are valued at their estimated fair market value on the date contributed. Effective July 1, 2016, the District's policy was updated to capitalize all land, structures and improvements in excess of \$5,000 and that have greater than one year useful life.

GASB Statement No. 34 requires that all capital assets with limited useful lives be depreciated over their estimated useful lives. Alternatively, the "modified approach" may be used for certain capital assets. Depreciation is not provided under this approach, but all expenditures on these assets are expensed, unless they are additions or improvements.

The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year's prorata share of the cost of capital assets. Depreciation expense for the current year was \$170,214.

#### NOTE 4 - <u>CAPITAL ASSETS</u> (concluded)

Depreciation is provided using the straight line method, which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the asset is fully depreciated. The District has assigned the useful lives listed below to capital assets:

Buildings	15-30 years
Improvements	5-30 years
Equipment	5-20 years
Infrastructure	25-50 years

An analysis of fixed assets at June 30, 2021, is as follows:

Governmental Activities	Balance at June 30, 2020	Additions	Deletions	Balance at June 30, 2021
Capital assets, not being depreciated:				
Land	\$ 1,930,268	<u>\$</u>	<u>\$</u>	\$ 1,930,268
Total capital assets, not being depreciated	1,930,268			1,930,268
Capital assets, being depreciated:				
Buildings	3,710,873	-	-	3,710,873
Equipment – Fire	1,134,465	5,194	-	1,139,659
Equipment – Park	187,352	8,900	-	196,252
Equipment – Recreation	163,827	7,392	-	171,219
Hydrants	47,086	-	-	47,086
Office furniture and equipment	256,874	12,487	-	269,361
Street lights	119,744			119,744
Total capital assets, being depreciated	5,620,221	33,973		<u>5,654,194</u>
Less accumulated depreciation for:				
Buildings	2,430,317	76,502	-	2,506,819
Equipment – Fire	547,282	62,546	-	609,828
Equipment – Park	150,253	7,953	-	158,206
Equipment – Recreation	153,260	3,728	-	156,988
Hydrants	42,583	468	-	43,051
Office furniture and equipment	120,155	13,759	-	133,914
Street lights	65,138	<u>5,258</u>	<u>-</u>	70,396
Total accumulated depreciation	<u>3,508,988</u>	<u>170,214</u>	<u>-</u>	3,679,202
Total capital assets being depreciated, net	2,111,233	(136,241)		1,974,992
Capital assets, net	<u>\$ 4,041,501</u>	\$ (136,241)	<u>\$</u> _	<u>\$ 3,905,260</u>
<u>Depreciation allocation</u> : Park				\$ 7,953
Recreation				\$ 7,953 93,561
Public Safety				63,442
Street Lighting				5,258
Total				\$ 170,214

#### NOTE 5 - LONG-TERM DEBT

The District's changes in long-term debt are as follows:

	F	Balance at				В	alance at		
Governmental Activities	Ju	ne 30, 2020	Additions	D	eletions	Jun	e 30, 2021	(	Current
Compensated absences	\$	121,265	\$ 123,132	\$	109,695	\$	134,702	\$	121,850
MERA loan		34,240	-		16,778		17,462		17,462
Fire truck lease		195,796	-		36,885		158,911		37,986
Net Pension Liability		4,318,800	73,394		_		4,392,194		-
Other Post Employment Benefits	_	5,009,157	<u>371,613</u>	_		_	<u>5,380,770</u>		
Total	\$	9,679,258	\$ 568,139	\$	163,358	\$ 1	0,084,039	\$	177,298

#### **Compensated Absences**

Accumulated vacation benefits are recognized as a liability of the District. The liability is included in the General Fund. At June 30, 2021, the total accrued vacation subject to redemption amounted to approximately \$134,702. Changes in compensated absences are as follows:

	Ba	alance at					Ba	alance at
	June	e 30, 2020	A	dditions	Ι	Deletions	June	30, 2021
Compensated absences	\$	121,265	\$	123,132	\$	(109,695)	\$	134,702

#### **MERA** Loan

The Marin Emergency Radio Authority (MERA), in order to construct the emergency communications facility, has issued Revenue Bonds dated year 1999, maturing August 15, 2021, in the aggregate amount of \$18,575,000. In addition to operating costs, pursuant to the terms of the joint powers agreement (see Note 10), the District is obligated for 0.856% of this total, or \$178,484 including interest.

As of June 30, 2021 the District is obligated for the following payments:

Year Ending June 30	P	rincipal	Int	terest	 Total
2022	\$	17,462	\$	698	\$ 18,160

#### Fire Truck Lease

In August 2014 the District entered into a lease purchase of a fire truck. The lease is for ten years and the interest rate is 3%. The total lease obligation was for \$364,692 with annual payments made in September. The amortization schedule is as follows:

Year Ending June 30	P	rincipal	It	nterest	Total
2022	\$	37,986	\$	4,767	\$ 42,753
2023		39,125		3,628	42,753
2024		40,299		2,454	42,753
2025		41,501		1,252	 42,753
Total	\$	158,911	\$	12,101	\$ 171,012

#### NOTE 6 - <u>DEFINED BENEFIT PENSION PLAN</u>

Plan Description: All qualified permanent and probationary employees are eligible to participate in the District's following cost-sharing multiple employer defined benefit pension plans (Plans):

- District Miscellaneous (Tier 1)
- District Safety (Tier 1)
- District Safety (Tier 2)
- District Miscellaneous PEPRA
- District Safety PEPRA

The Plans are administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plans are established by State statute and District resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS' website.

Benefits Provided - CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law. The applicable PERS plan depends on the employee classification and hire date. In some situations hiring of an employee who was previously an active member in PERS results in the "Classic" Plan benefit regardless of the date of hiring. The Plan provisions and benefits in effect at June 30, 2021, are summarized as follows:

	District Mis	District Miscellaneous		
	Prior to	On or after		
Hire date	January 1, 2013	January 1, 2013		
Benefit formula	2% @ 60	2% @ 62		
Benefit vesting schedule	5 years service	5 years service		
Benefit payments	monthly for life	monthly for life		
Retirement age	50 - 55	52 - 67		
Monthly benefits, as a % of eligible compensations	2.0% to 2.7%	1.0% to 2.5%		
Required employee contribution rates	7.000%	6.750%		
Required employer contribution rates	8.563%	6.985%		

	Distric	District Safety		
	Prior to	On or after		
Hire date	January 1, 2013	January 1, 2013		
Benefit formula	<b>3</b> % @ 50	2.7% @ 57		
Benefit vesting schedule	5 years service	5 years service		
Benefit payments	monthly for life	monthly for life		
Retirement age	50 - 55	50 - 57		
Monthly benefits, as a % of eligible compensations	3%	2.0% to 2.7%		
Required employee contribution rates	9.000%	12.000%		
Required employer contribution rates	20.707% for Tier 1 18.928% for Tier 2	13.034%		

#### NOTE 6 - <u>DEFINED BENEFIT PENSION PLAN</u> (continued)

The District's Miscellaneous and Safety Rate Plans are part of the public agency cost-sharing multiple-employer defined benefit pension plan (PERF C), which is administered by the California Public Employees' Retirement System (CalPERS). PERF C consists of a miscellaneous pool and a safety pool (also referred to as "risk pools"), which are comprised of individual employer miscellaneous and safety rate plans, respectively. Individual employers may sponsor more than one miscellaneous and safety rate plan. The employer participates in one cost-sharing multiple-employer defined benefit pension plan regardless of the number of rate plans the employer sponsors. The District sponsors five rate plans (two miscellaneous and three safety).

Contributions - Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2021, the contributions recognized as part of pension expense for each Plan were as follows:

	Contributions -
	Employer
Miscellaneous	\$ 137,092
Safety	481,576
Total	<u>\$ 618,668</u>

As of June 30, 2021, the District reported net pension liabilities for its proportionate shares of the net pension liability of the Plans as follows:

	Proportionate
	Share of Net
	Pension
	Liability
Miscellaneous	\$ 1,126,137
Safety	4,254,633
Total	<u>\$ 5,380,770</u>

#### NOTE 6 - <u>DEFINED BENEFIT PENSION PLAN</u> (continued)

The District's net pension liability for the Plans is measured as the proportionate share of the net pension liability. The net pension liability of the Plans is measured as of June 30, 2020, and the total pension liability for each Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2019 rolled forward to June 30, 2020 using standard update procedures. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined. The District's proportionate share of the net pension liability for each Plan as of June 30, 2019 and June 30, 2020 was as follows:

	Miscellaneous	Safety	Total
Proportion - June 30, 2019	0.02659%	0.06318%	0.04888%
Proportion - June 30, 2020	0.02670%	0.06386%	0.04945%
Change – Increase/(Decrease)	0.00011%	0.00068%	0.00057%

For the year ended June 30, 2021, the District recognized pension expense/(credit) of \$233,335. At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	De	eferred
	Outflows of	Inf	lows of
	Resources	Re	sources
Changes of assumptions	\$ -	\$	22,204
Differences between expected and actual experience	387,958		-
Net difference between projected and actual earnings on plan investments	125,925		_
Differences between actual contributions vs. proportionate			
share of contributions	-		136,314
Change in employer proportion	44,256		-
Pension contributions made subsequent to the measurement			
date	618,668		_
Total	<b>\$ 1,176,807</b>	\$	158,518

The District reported \$618,668 as deferred outflows of resources related to contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ended June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30	
2022	\$ 68,952
2023	151,434
2024	116,856
2025	62,378
Total	<u>\$ 399,621</u>

#### NOTE 6 - <u>DEFINED BENEFIT PENSION PLAN</u> (continued)

Actuarial Assumptions - For the measurement period ended June 30, 2020, the total pension liabilities were determined by rolling forward the June 30, 2019 total pension liability. The June 30, 2020 total pension liability was based on the following actuarial methods and assumptions:

Valuation Date June 30, 2019
Measurement Date June 30, 2020
Actuarial Cost Method Entry Age Normal

Actuarial Assumptions:

Discount Rate 7.15% Inflation 2.50%

Salary Increases Varies by Entry Age and Service

Mortality Rate Table Derived using CalPERS' Membership Data for all Funds (2)

Investment Rate of Return 7.15% (1)

Increase Contract COLA up to 2.5% until purchasing power protection

allowance floor on purchasing power applies, 2.5% thereafter.

(1) Net of pension plan investment expenses, including inflation.

(2) CalPERS developed the mortality table used based on CalPERS' specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale MP–2016. For more details on this table, please refer to the 2017 experience study report.

Discount Rate - The discount rate used to measure the total pension liability as of June 30, 2020 was 7.15% for each Plan. This discount rate is not adjusted for administrative expenses. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return for those pension plans' investments were applied to all periods of projected benefit payments to determine the total pension liability. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.15 percent will be applied to all plans in the Public Employees' Retirement Fund (PERF). The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained from the CalPERS website under the GASB 68 section.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund (PERF) cash flows. Using historical and forecasting information for all the funds' asset classes (which includes the agent plan and two cost-sharing plans or PERF A, B, and C funds), expected compound (geometric) returns were calculated over the short term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short term and long term, the present value of benefits was calculated for each PERF fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits of cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

#### NOTE 6 - <u>DEFINED BENEFIT PENSION PLAN</u> (concluded)

The table below reflects long-term expected real rates of return by asset class. The rates of return was calculated using the capital market assumptions applied to determine the discount rate.

	Assumed
	Asset
Asset Class	Allocation
Global Equity	50%
Fixed Income	28%
Inflation Assets	0%
Private Equity	8%
Real Assets	13%
Liquidity	1%
Total	100%

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability for each Plan, calculated using the discount rate for each Plan, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Discount	Current	Discount
	Rate -1%	Discount Rate	Rate +1%
Plan's Net Pension Liability	6.15%	7.15%	8.15%
Miscellaneous	\$ 1,724,629	\$ 1,126,137	\$ 631,621
Safety	6,247,379	<u>4,254,634</u>	2,619,398
Total	<u>\$ 7,972,008</u>	<b>\$</b> 5,380,770	<b>\$</b> 3,251,019

#### Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial report.

#### NOTE 7 - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

#### Post-employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense information about the fiduciary net position of the Marinwood Community Services District Retiree Benefits Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

#### Plan Description

The District pays 90% of miscellaneous employees' cost and 80% of safety employees' cost for post-retirement health care benefits for its retirees and their dependents.

#### NOTE 7 - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (continued)

#### Employees Covered by Benefit Terms

At June 30, 2020 (the measurement date), the benefit terms covered the following employees:

Number of active members	17
Number of retired members and beneficiaries	17
Inactive participants with deferred benefits	0
Total participants	34

#### Contributions

The District establishes rates based on an actuarially determined rate.

For the year ended June 30, 2021 the District's expected contribution rate is 23% of covered-employee payroll. Employees pay the difference between the benefit they receive and the monthly premium.

#### Net OPEB Liability

The District's net OPEB liability was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2020.

#### **Actuarial Assumptions**

The total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry Age Normal
Amortization Methodology	Straight-line amortization
Plan Fiduciary Net Position	Market value of assets as of the measurement date
Measurement Date	June 30, 2020
	June 30, 2019. Results have been rolled forward (an
Valuation Date	actuarial adjustment) to June 30, 2020.
Funding Policy	The District intends to contribute benefit payments (explicit and implicit) plus a minimum cash payment of \$60,000 to the trust annually.
Discount Rate	6.50% based on CERBT Strategy 2 investment policy.
Net Investment Return	6.50% based on CERBT Strategy 2 investment policy.
Inflation	Assumed 2.26% annual inflation.
Payroll Increases	3.25% annual increases.
Administrative Expenses	The administrative expenses were \$105 for the
Administrative Expenses	measurement period ending June 30, 2020.
Pre-Excise Tax Health Care	Pre-65 6.55% decreasing to 4.25%; Post-65 4.35%
Trend	decreasing to 4.25%
Health Plan Participation	0
•	Assumed that 100% of eligible participants will participate.
Medicare Coverage	Assumed that all future retirees will be eligible for Medicare
Markiditz Factors	when they reach age 65.
Morbidity Factors	CalPERS 2017 study
Population for Curving	CalPERS 2017 study
Age-Weighted Claims Costs	Premiums between \$3,654-\$14,340
Mortality	The mortality rates used in this valuation are those produced in the 2017 CalPERS experience study.

#### NOTE 7 - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (continued)

Actuarial Assumptions (concluded)

Retirement Used the retirement rates that were produced in the 2017

CalPERS public Agency miscellaneous experience study 2% @ 60 for actives hired before January 1, 2013, and 2% @ 62

for actives hired on or after January 1, 2013.

The long-term expected rate of return on OPEB plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of the arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Target	Expected Real
Investment Class	Allocation	Rate of Return
Equity	43.00%	5.43%
Fixed Income	49.00%	1.65%
REITs	8.00%	5.06%
Cash	0.00%	0.00%
Total	100.00%	

#### Discount Rate

The discount rate used to measure the total OPEB liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that the District contribution will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to cover all future OPEB payments. Therefore, the discount rate was set equal to the long-term expected rate of return.

### NOTE 7 - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (continued)

#### Changes in Net OPEB Liability

Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
<b>\$ 4,489,950</b>	<u>\$ 171,150</u>	<b>\$ 4,318,8</b> 00
97,092	-	97,092
291,210	-	291,210
13,169	-	13,169
_	-	-
-	10,969	(10,969)
(217,213)	(217,213)	-
-	317,213	(317,213)
-	-	-
-	(105)	105
<u> 184,258</u>	<u>110,864</u>	73,394
<u>\$ 4,674,208</u>	<u>\$ 282,014</u>	<u>\$ 4,392,194</u>
	Liability (a)  \$ 4,489,950  97,092 291,210  13,169 (217,213) 184,258	Liability (a) Net Position (b)  \$ 4,489,950 \$ 171,150  97,092 - 291,210 -  13,169 10,969 (217,213) (217,213) - (105) 184,258

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1% point lower (5.50%) or 1% point higher (7.50%) than the current rate:

	Discount	Current	Discount
	Rate -1%	Discount Rate	Rate +1%
	5.50%	6.50%	7.50%
Plan's Net OPEB Liability	\$ 5,031,919	\$ 4,392,194	\$ 3,864,398

#### Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% point lower or 1% point higher than the current set of healthcare cost trend rates:

	Trend	Current	Trend
	Rate -1%	Trend Rate	Rate +1%
	5.50%	6.50%	7.50%
	decreasing to	decreasing to	decreasing to
	3.25%	4.25%	5.25%
Plan's Net OPEB Liability	\$ 3,944,490	\$ 4,392,194	\$ 4,943,778

#### NOTE 7 - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (concluded)

#### OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB

For the year ended June 30, 2021, the District recognized OPEB expense/(credit) of \$(487,364). At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Ι	Deferred	I	Deferred
	Οι	atflows of	It	nflows of
	R	esources	R	Lesources
Differences between expected and actual experience	\$	174,853	\$	
Changes in assumptions		-		2,999,482
Net difference between projected and actual earnings		849		-
Contribution to OPEB plan after measurement date		337,726		<u> </u>
Total	\$	513,428	\$	2,999,482

The District reported \$337,726 as deferred outflows of resources related to contributions subsequent to the measurement date that will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year Ended June 30	
2022	\$ (563,485)
2023	(563,486)
2024	(563,535)
2025	(562,889)
2026	(422,427)
Thereafter	(147,958)
Total	\$ (2,823,780)

#### **OPEB Trust Cash and Investments**

For the year ended June 30, 2021, the District established a Section 115 irrevocable trust with the CalPERS California Employees Retirement Benefit Trust (CERBT). As of June 30, 2021, the District reported the account balance of \$445,091 as restricted investments in the General Fund.

#### NOTE 8 - RISK MANAGEMENT

The District manages risk of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters by participating in the public entity risk pools described below and by retaining certain risks.

#### NOTE 8 - RISK MANAGEMENT (concluded)

Public entity risk pools are formally organized and separate entities established under the Joint Exercise of Powers Act of the State of California. As separate legal entities, those entities exercise full powers and authorities within the scope of the related joint powers agreements including the preparation of annual budgets, accountability for all funds, the power to make and execute contracts and the right to sue and be sued. Each risk pool is governed by a board consisting of representatives from member government entities. Each board controls the operations of the respective risk pool, including selection of management and approval of operating budgets, independent of any influence by member municipalities beyond their representation on that board. Obligations and liabilities of these risk pools are not the District's responsibility.

The District maintains insurance coverage for liability up to \$5,000,000, property up to \$1,000,000,000 per occurrence, automobile physical damage up to \$5,000,000 per accident, Public Officials and Employees Errors and Omissions up to \$5,000,000 per occurrence and Workers' Compensation up to \$5,000,000 per occurrence through the Special District Risk Management Authority (a public entity risk pool) and underwritten by various insurance companies.

Financial statements for the risk pool may be obtained from SDRMA, 1112 I Street, Suite 300, Sacramento, CA 95814.

#### NOTE 9 - NET POSITION AND FUND BALANCE

GASB Statement No. 34 added the concept of Net Position, which is measured on the full accrual basis, to the concept of Fund Balance, which is measured on the modified accrual basis.

#### A. Net Position

The Statement of Net Position breaks out net position as follows:

Restricted describes the portion of Net Position that is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions that the District cannot unilaterally alter.

*Unrestricted* describes the portion of Net Position that is not restricted from use.

Invested in Capital Assets, net of related debt, describes the portion of Net Position that is represented by the current net book value of the District's capital assets, less the outstanding balance of any debt issued to finance these assets.

#### NOTE 9 - <u>NET POSITION AND FUND BALANCE</u> (concluded)

#### B. Fund Balance

The accompanying financial statements reflect certain changes that have been made with respect to the reporting of the components of fund balances for governmental funds. In previous years, fund balances for governmental funds were reported in accordance with previous standards that included components for reserved fund balance, unreserved fund balance, designated fund balance, and undesignated fund balance. Due to the implementation of GASB Statement No. 54, the components of the fund balances of governmental funds now reflect the component classifications described below. In the fund financial statements, governmental fund balances are reported in the following classifications:

Nonspendable fund balance includes amounts that are not in a spendable form, such as prepaid items or supplies inventories, or that are legally or contractually required to remain intact, such as principal endowments.

<u>Restricted</u> fund balance includes amounts that are subject to externally enforceable legal restrictions imposed by outside parties (i.e., creditors, grantors, contributors) or that are imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> fund balance includes amounts whose use is constrained by specific limitations that the government imposes upon itself, as determined by a formal action of the highest level of decision-making authority. The Board of Directors serves as the District's highest level of decision-making authority and has the authority to establish, modify or rescind a fund balance commitment via minutes action.

<u>Assigned</u> fund balance includes amounts intended to be used by the District for specific purposes, subject to change, as established either directly by the Board of Directors or by management officials to whom assignment authority has been delegated by the Board of Directors.

<u>Unassigned</u> fund balance is the residual classification that includes spendable amounts in the General Fund that are available for any purpose.

When expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned or unassigned) fund balances are available, the District's policy specifies that restricted revenues will be applied first. When expenditures are incurred for purposes for which committed, assigned or unassigned fund balances are available, the District's policy is to apply committed fund balance first, then assigned fund balance, and finally unassigned fund balance.

#### NOTE 10 - <u>IOINT POWERS AGREEMENTS</u>

The District, along with 15 other Districts, has a financial interest and a financial responsibility in the Hazardous Materials Response Unit pursuant to a joint powers agreement in order to coordinate management of hazardous material spills, establishing a formula for financing joint expenses for such management, and defining signatory agency responsibilities. Separate financial statements can be obtained by writing to the Marin County Administrator's Office, 3501 Civic Center Drive, Room 325, San Rafael, CA 94903, or by calling (415) 507-4104.

#### NOTE 10 - <u>IOINT POWERS AGREEMENTS</u> (concluded)

The District, along with 23 other Districts, also has a financial interest and a financial responsibility in the Marin Emergency Radio Authority pursuant to a joint powers agreement in order to issue bonds to be used to finance the acquisition, construction, and improvement of certain public capital improvements. Separate financial statements can be obtained by contacting the Marin Emergency Radio Authority, 27 Commercial Blvd., Suite C, Novato, CA 94949, or by calling (415) 883-9100.

The District, along with 17 other Districts, has a financial interest and a financial responsibility in the Marin Wildfire Prevention Authority pursuant to a joint powers agreement in order to plan, finance, implement, manage, own and operate a multi-jurisdictional and county-wide agency to prevent and mitigate wildfires in Marin County. Separate financial statements can be obtained by contacting the Marin Wildfire Prevention Authority, 28 Liberty Ship Way, Suite 2800, Sausalito, CA 94965, or by calling (415) 539-6972.

#### NOTE 11 - <u>USE OF SPECIAL TAX REVENUES</u>

The District receives revenues from three voter-approved special taxes. These taxes were applied to the appropriate department expenditures as follows:

		Gross Department
Departments	Special Tax Revenues	Expenditures (Accrual Basis)
Park	\$ 391,992	\$ 365,975
Public Safety	1,180,031	2,406,774
Street Lighting	24,171	28,220

The tax revenue amounts above were reported in the County of Marin (cash basis) general ledger at June 30, 2021, and were converted to the modified accrual basis in accordance with generally accepted accounting principles.

# REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

# SCHEDULE OF REVENUES, EXPENDITURES AND

# CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

# General Fund

For the Fiscal Year Ended June 30, 2021

		Original Budget		Final Budget		Actual	W	Variance vith Final Budget
Revenues:								
Taxes	\$	1,906,000	\$	1,906,000	\$	2,226,414	\$	320,414
Special assessments		1,593,427		1,593,427		1,596,194		2,767
Charges for services		1,592,923		1,592,923		1,661,304		68,381
Investment earnings, net		25,100		25,100		85,871		60,771
Other general revenues	_	35,400		35,400	_	256,922		221,522
Total revenues		5,152,850		5,152,850	_	5,826,705		673,855
Expenditures:								
Park		799,756		799,756		633,241		166,515
Recreation		1,497,179		1,497,179		1,253,958		243,221
Public safety		2,651,656		2,651,656		2,457,402		194,254
Street lighting		24,125		24,125		22,962		1,163
Marin Wildfire Prevention Authority		-		-		23,240		(23,240)
Debt service:								,
Principal		-		-		53,663		(53,663)
Interest		-		-		6,643		(6,643)
Total expenditures	_	4,972,716		4,972,716	_	4,451,109	_	521,607
Excess (deficiency) of revenues	Φ.	100 121	•	100 121		4.055.507	Φ.	1 105 160
over (under) expenditures	\$	180,134	\$	180,134		1,375,596	\$	1,195,462
Fund balance, beginning of period					_	4,674,313		
Fund balance, end of period					\$	6,049,909		

# REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - MISCELLANOUS

For the Fiscal Year Ended June 30, 2021

Measurement Year Ending June 30	 2020	 2019	2018	 2017	2016	2015		2014
Plan's proportion of the net pension liability	0.01035%	0.01039%	0.01035%	0.01037%	0.01273%	0.00906%	(	0.01165%
Plan's proportionate share of the net pension liability	\$ 1,126,137	\$ 1,064,894	\$ 997,306	\$ 1,027,980	\$ 1,101,426	\$ 621,969	\$	724,973
Plan's covered payroll	\$ 581,577	\$ 548,172	\$ 544,917	\$ 594,871	\$ 571,029	\$ 566,603	\$	663,452
Plan's proportionate share of the net pension liability as a percentage of its covered payroll	193.64%	194.26%	183.02%	172.81%	192.88%	109.77%		109.27%
Plan's proportionate share of the fiduciary net position as a percentage of the Plan's total pension liability	74.96%	74.97%	76.45%	76.39%	80.70%	82.75%		79.19%
Plan's proportionate share of aggregate employer contributions	\$ 150,626	\$ 132,188	\$ 123,312	\$ 125,818	\$ 171,458	\$ 103,230 \$	\$	74,586

### Notes to Schedule:

# REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - SAFETY

For the Fiscal Year Ended June 30, 2021

Measurement Year Ending June 30	 2020	2019	 2018	 2017	2016	2015	2014
Plan's proportion of the net pension liability	0.03910%	0.03849%	0.03841%	0.03732%	0.03778%	0.03934%	0.03895%
Plan's proportionate share of the net pension liability	\$ 4,254,634	\$ 3,944,263	\$ 3,701,715	\$ 3,701,290	\$ 3,269,510	\$ 2,700,147	\$ 2,423,618
Plan's covered payroll	\$ 841,475	\$ 749,202	\$ 800,878	\$ 878,757	\$ 984,998	\$ 930,397	\$ 1,034,313
Plan's proportionate share of the net pension liability as a percentage of its covered payroll	505.62%	526.46%	462.21%	421.20%	331.93%	290.21%	234.32%
Plan's proportionate share of the fiduciary net position as a percentage of the Plan's total pension liability	71.01%	71.94%	71.91%	70.52%	70.67%	75.21%	76.40%
Plan's proportionate share of aggregate employer contributions	\$ 539,301	\$ 443,451	\$ 399,733	\$ 305,569	\$ 272,201	\$ 278,667	\$ 222,178

### Notes to Schedule:

# REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF DISTRICT'S CONTRIBUTIONS - MISCELLANEOUS

For the Fiscal Year Ended June 30, 2021

Measurement Year Ending June 30	 2020	 2019	 2018	2017	 2016	 2015	 2014
Actuarially determined contribution	\$ 140,456	\$ 122,962	\$ 112,466	\$ 91,609	\$ 83,524	\$ 69,307	\$ 78,116
Contributions in relation to the actuarially determined							
contribution	 (140,456)	 (122,962)	 (112,466)	 (91,609)	 (83,561)	 (69,307)	 (78,116)
Contribution deficiency (excess)	\$ -	\$ 	\$ 	\$ 	\$ (37)	\$ _	\$ 
Covered payroll	\$ 581,577	\$ 548,172	\$ 544,917	\$ 594,871	\$ 571,029	\$ 566,603	\$ 663,452
Contributions as a percentage of covered payroll	24.15%	22.43%	20.64%	15.40%	14.63%	12.23%	11.77%

#### Notes to Schedule:

# REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF DISTRICT'S CONTRIBUTIONS - SAFETY

For the Fiscal Year Ended June 30, 2021

Measurement Year Ending June 30	 2020	 2019	 2018	 2017	2016	 2015	 2014
Actuarially determined contribution	\$ 432,342	\$ 369,490	\$ 360,210	\$ 336,990	\$ 321,782	\$ 306,519	\$ 310,139
Contributions in relation to the actuarially determined							
contribution	 (432,342)	 (369,490)	(360,210)	(336,990)	(321,909)	 (306,519)	 (310,139)
Contribution deficiency (excess)	\$ -	\$ -	\$ 	\$ 	\$ (127)	\$ -	\$ 
Covered payroll	\$ 841,475	\$ 749,202	\$ 800,878	\$ 878,757	\$ 984,998	\$ 930,397	\$ 1,034,313
Contributions as a percentage of covered payroll	51.38%	49.32%	44.98%	38.35%	32.67%	32.94%	29.99%

#### Notes to Schedule:

### REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF DISTRICT'S CONTRIBUTIONS - OPEB

For the Fiscal Year Ended June 30, 2021

		2021	 2020	 2019	2018
Actuarially determined contribution	\$	418,799	\$ 414,936	\$ 531,502	N/A
Contributions in relation to the actuarially determined contribution		(317,213)	 (311,322)	(254,225)	(134,602)
Contribution deficiency (excess)	<u>\$</u>	101,586	\$ 103,614	\$ 277,277	
Covered-employee payroll	\$	1,377,552	\$ 1,296,259	N/A	N/A
Contributions as a percentage of covered-employee payroll		23%	24%	N/A	N/A

The schedules present information to illustrate changes in the District's contributions over a ten year period when the information is available.

# REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

# SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY

### AND RELATED RATIOS

For the Fiscal Year Ended June 30, 2021

		2021	2020			2019		2018
Total OPEB Liability								
Service cost	\$	97,092	\$	104,223	\$	209,502	\$	309,038
Interest		291,210		292,697		235,360		246,845
Difference between expected and actual experience		13,169		154,672		3,936		86,138
Change of assumptions		-		(353,132)		(2,212,829)		(2,465,364)
Benefit payments	_	(217,213)	_	(211,322)	_	(194,225)	_	(134,602)
Net change in total OPEB liability		184,258		(12,862)		(1,958,256)		(1,957,945)
Total OPEB liability - beginning		4,489,950		4,502,812		6,461,068	_	8,419,013
Total OPEB liability - end	\$	4,674,208	\$	4,489,950	\$	4,502,812	\$	6,461,068
Plan Fiduciary Net Position								
Contributions - employer	\$	317,213	\$	311,322	\$	254,225	\$	134,602
Contributions - employee		-		-		-		-
Net investment income		10,969		10,363		826		-
Benefit payments		(217,213)		(211,322)		(194,225)		(134,602)
Administrative expense	_	(105)	_	(23)	_	(16)	_	-
Net change in plan fiduciary net position		110,864		110,340		60,810		-
Plan fiduciary net position - beginning		171,150		60,810				
Plan fiduciary net position - end		282,014		171,150		60,810	_	
Net OPEB liability - end	\$	4,392,194	\$	4,318,800	\$	4,442,002	\$	6,461,068
Plan fiduciary net position as a percentage of the total OPEB liability		6%		4%		1%		0%
Covered employee payroll		1,377,552		1,296,259		N/A		N/A
Net OPEB liability as a percentage of covered employee payroll		319%		333%		N/A		N/A

The schedules present information to illustrate changes in the District's changes in the net OPEB liability over a ten year period when the information is available.